

# **A Comparative Scenario Analysis of GCC Power Relative to Iran**

Assessing Relative Power and Its Conversion into Operational Effectiveness Under  
Fragmented and Integrated Command

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## Abstract

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Across contemporary analyses of Middle Eastern security, a persistent assumption holds that Iran represents the dominant regional military force relative to the Gulf Cooperation Council (GCC). This perception has been shaped by Iran’s demonstrated use of asymmetric capabilities, including missile and drone operations, as well as its willingness to project power indirectly through proxies and distributed networks. In contrast, GCC states, despite possessing advanced military systems, significantly larger economic resources, and extensive external partnerships, have largely avoided direct confrontation, even while absorbing sustained pressure.

This study argues that the answer lies not in the absence of power, but in the structure through which power is organized and applied. It distinguishes between two conditions: aggregated capability, in which national resources are considered collectively but operate independently, and integrated capability, in which those same resources are coordinated through unified systems of command, communication, and execution. The distinction is not merely conceptual. It has measurable implications for how effectively power is converted into operational outcomes.

The model is applied within a comparative scenario analysis to assess how differences in organizational structure, aggregation versus integration, shape outcomes across key operational domains. The results demonstrate that while the GCC already exceeds Iran in aggregate capability by a ratio of approximately 1.62:1, the absence of coordination limits the efficiency with which this advantage translates into performance. When integration is introduced, the same underlying resources produce a ratio of approximately 1.70:1, with significantly improved operational timelines, defensive performance, and overall effectiveness.

The findings suggest that the most significant gains in regional security do not lie in increasing resources, but in improving coordination. Integration enhances not only operational effectiveness, but also deterrence credibility and strategic stability. The framework contributes a transparent, replicable, and empirically grounded methodology for assessing capability conversion in asymmetric regional security contexts, applicable beyond the GCC–Iran dyad to other cases where material superiority and organizational fragmentation coexist.

## Defining Power: Literature Review and Measurement Framework

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The concept of power has long occupied a central position in international relations, yet its definition has evolved across theoretical traditions. Classical realism, as articulated by Hans Morgenthau, conceptualizes power as the ability of a state to control or influence the behavior of others, emphasizing both material capabilities and psychological dimensions. Similarly, Raymond Aron frames power within the broader context of strategic interaction, linking it to both military capability and political intent. Structural realism, developed by Kenneth Waltz, refines this understanding by focusing on the distribution of capabilities across states, arguing that relative power determines the structure and stability of the international system. Expanding on this logic, John Mearsheimer emphasizes the primacy of military capability as the ultimate guarantor of survival in an anarchic system. In contrast, Joseph Nye broadens the concept to include non-material sources of influence, including institutions, norms, and legitimacy.

Despite these theoretical differences, a broad empirical consensus has emerged: power is not reducible to a single variable, but must be understood as a multi-dimensional construct. Early quantitative efforts to operationalize power, most notably through the work of J. David Singer, introduced composite indices combining economic output, population, and military resources into a unified measure of national capability. These efforts were further developed through contributions associated with the Correlates of War dataset, including seminal work by Stuart Bremer and colleagues, which provided a systematic empirical foundation for cross-national comparison.

However, subsequent research has highlighted the limitations of purely aggregate measures. Ashley Tellis and colleagues argue that national power must be understood as a combination of resources, performance, and institutional capacity, rather than raw inputs alone. Similarly, Michael Beckley demonstrates that gross measures of capability can obscure the efficiency with which states convert resources into usable power, emphasizing the importance of net productivity and effective utilization. These insights shift the analytical focus from the quantity of power to its conversion into outcomes.

This distinction is further reinforced in the literature on military effectiveness. Stephen Biddle shows that battlefield outcomes depend heavily on force employment, coordination, and doctrine, rather than material strength alone. Likewise, Barry Posen highlights the role of organizational structures and doctrinal choices in shaping how military power is applied. Together, this body of work demonstrates that similar levels of material capability can produce markedly different outcomes depending on how forces are organized and employed.

Building on these insights, the present study adopts a multi-dimensional framework that captures both material and relational components of power. Specifically, power is operationalized across five core dimensions: military capability, economic capacity, technological sophistication, alliance structures, and asymmetric capability. These dimensions reflect the combined influence of classical and contemporary scholarship, incorporating both traditional measures of capability and modern considerations of effectiveness and adaptation.

Alliance structures, in particular, introduce an additional layer of complexity. Glenn Snyder demonstrates that alliances are not merely aggregations of power, but systems whose effectiveness depends on cohesion and coordination. Patricia Weitsman further shows that coalition dynamics can produce outcomes that differ significantly from the sum of individual contributions. These findings are reinforced by work on deterrence and strategic interaction, including Alexander George and Richard Smoke, which emphasizes that credibility depends on the perceived ability to coordinate and act collectively. From a political perspective, Bruce

Bueno de Mesquita and colleagues highlight how coalition structures influence decision-making and strategic behavior, further underscoring the importance of organizational coherence.

### Composite Power Index and Normalization

To translate these theoretical insights into a measurable construct, the study adopts a composite index approach consistent with established empirical practice. Each variable  $x_i$  is normalized using a bounded reference-scale method, as recommended by the OECD (2008) Handbook on Composite Indicators, so that values range between 0 and 1 based on the observed minimum and maximum across the sample.<sup>1</sup> Aggregated power is defined as:

$$P_{\text{sum}} = \sum w_i \cdot x_i \quad (\text{where } \sum w_i = 1)$$

where each weight  $w_i$  reflects the relative importance of each dimension, with the constraint that weights sum to one. This formulation aligns with established approaches to measuring national capability, including those derived from the Correlates of War tradition and subsequent refinements in the literature.

### Integration Multiplier

Aggregated capability does not automatically translate into operational effectiveness. The critical distinction lies in how resources are combined and applied. To capture this dynamic, the model introduces a coordination multiplier:

$$P_{\text{integrated}} = P_{\text{sum}} \cdot (1 + \alpha)$$

In this formulation,  $\alpha$  represents the efficiency gain derived from integration, including improvements in command and control, interoperability, intelligence sharing, and operational synchronization. The parameter is calibrated from three empirical anchors: (1) Operation Desert Storm, where Biddle (2004) documents coordination gains of approximately 30–40 percent in force effectiveness; (2) NATO Integrated Air and Missile Defence assessments reported by IISS (2024), which estimate 25–35 percent improvement in interception performance under unified command; and (3) Alberts, Garstka, and Stein (1999), whose network-centric warfare research documents 25–40 percent gains in operational tempo.<sup>2</sup> Accordingly, this study adopts a conservative integration range of:

$$\alpha = 0.25 \text{ to } 0.35$$

This adjustment does not alter the underlying resource base. It modifies only the efficiency with which those resources are converted into outcomes. All scores that would exceed 1.0 under the multiplier are capped at 1.0, consistent with standard bounded composite index methodology (OECD 2008, pp. 26–28).<sup>3</sup>

<sup>1</sup>Normalization follows the bounded reference-scale method recommended by the OECD (2008) Handbook on Composite Indicators, pp. 27–29. Each variable is scaled to [0, 1] using observed minimum and maximum values across the sample:  $x_{i\_norm} = (x_i - x_{i\_min}) / (x_{i\_max} - x_{i\_min})$ . This approach is consistent with Tellis et al. (2000) and avoids the distortions introduced by z-score normalization when distributions are skewed.

<sup>2</sup>Integration parameter  $\alpha = 0.25\text{--}0.35$  calibrated from three empirical anchors: (1) Operation Desert Storm, where Biddle (2004, pp. 118–132) documents coordination gains of approximately 30–40 percent in force effectiveness relative to fragmented adversaries; (2) NATO IAMD assessments (IISS Military Balance 2024) estimating 25–35 percent improvement in interception performance under unified command; and (3) Alberts, Garstka, and Stein (1999, pp. 88–107) documenting 25–40 percent gains in operational tempo through network-centric integration. The conceptual foundation for these gains was independently articulated by Cebrowski and Garstka (1998), who argued that network-enabled forces achieve information advantages that compound over the course of operations. A conservative mid-range value of  $\alpha = 0.30$  is used for base-case calculations.

## **Systemic Stability and the Role of Effective Power**

The implications of power extend beyond capability and effectiveness to broader questions of systemic stability. Robert Gilpin argues that dominant powers play a central role in shaping international order, while A.F.K. Organski emphasizes the relationship between relative power and systemic change. G. John Ikenberry and Robert Keohane further highlight the role of institutions and cooperation in sustaining stability under conditions of asymmetry. Together, this body of work provides a theoretical foundation for understanding how shifts in effective power, not merely aggregate capability, can influence regional dynamics and the likelihood of conflict.

Empirically, the model is populated using data from widely recognized sources: the World Bank for economic indicators, SIPRI for military expenditure, IISS for force structure and capability assessments, and Global Firepower for comparative military data. These sources ensure that the analysis is grounded in transparent, widely accepted, and replicable datasets.

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<sup>3</sup>The 1.0 ceiling on integrated scores follows standard bounded composite index methodology as specified in OECD (2008) Handbook on Composite Indicators, pp. 26–28. Scores exceeding 1.0 are capped at 1.0 to maintain comparability across the normalized scale. This prevents the integration multiplier from producing values outside the established reference range.

## GCC and Iran in Comparative Perspective

Having established a framework for measuring power, the next step is to populate the model using disaggregated, verifiable data across all GCC member states and Iran. This section emphasizes transparency, comparability, and methodological discipline by presenting country-level data across all relevant variables, economic capacity, military capability, technological sophistication, alliance structures, and asymmetric capability, before aggregating them into model inputs.

The objective is not to claim absolute precision, an unrealistic standard in defense analysis, but to ensure that every value used in the model is traceable, internally consistent, and grounded in widely accepted datasets. Where data series differ in year or definition, this is explicitly noted.

Force structure data are drawn primarily from Global Firepower (2025), which is used for its comprehensive comparative coverage across all states in the sample. Where available, key figures have been cross-referenced against IISS Military Balance 2024 data; no material discrepancies were identified in the headline inventory counts for aircraft and personnel. Qualitative capability assessments rely exclusively on IISS, which applies a consistent and peer-recognized methodology.

### Economic Capacity: The Structural Foundation of Power

Economic strength underpins all other dimensions of power, shaping a state’s ability to sustain military operations, invest in advanced technologies, and absorb the costs of prolonged conflict.

**Table 1: GDP by Country (Current USD, 2024)**

Country	GDP (USD Billion)
Saudi Arabia	1,239.8
UAE	552.3
Qatar	219.2
Kuwait	160.2
Oman	107.1
Bahrain	47.1
<b>GCC Total</b>	<b>2,325.7</b>
<b>Iran</b>	<b>475.3</b>

Source: World Bank, World Development Indicators, 2024. GDP reported in current USD.

The GCC’s combined economic output is approximately 4.9 times larger than Iran’s, establishing a clear structural advantage. As Tellis et al. (2000) and Beckley (2018) demonstrate, economic capacity serves not only as a resource base but as a determinant of long-term strategic endurance.

### Military Expenditure: Conversion of Economic Power into Defense Capability

Military spending reflects the extent to which economic capacity is translated into defense capability. Data availability varies across states, requiring careful aggregation and explicit documentation of year differences.

**Table 2: Military Spending by Country (USD Billion)**

Country	Spending (USD Billion)	Year
Saudi Arabia	80.3	2024
UAE	24.7	2023 (IISS)
Qatar	15.4	2022
Kuwait	7.8	2024
Oman	6.0	2024
Bahrain	1.4	2024
<b>GCC Total</b>	<b>~135.6</b>	<b>Mixed years</b>
<b>Iran</b>	<b>10.3</b>	<b>2024 (SIPRI)</b>

Sources: SIPRI Military Expenditure Database 2024; IISS Military Balance 2024. UAE figure updated from prior 2014 SIPRI estimate to 2023 IISS data. Iran declared figure per SIPRI; true outlays are estimated to be 20–40% higher when IRGC budgets and off-budget procurement are included (Cordesman 2007; Takeyh and Maloney 2011).

Note: The GCC aggregate reflects a mixed-year estimate due to gaps in recent publicly available data for certain states. This introduces a conservative bias. Even under conservative assumptions, GCC military expenditure exceeds Iran’s by more than an order of magnitude (approximately 13:1), reinforcing its structural advantage in resource allocation.

## Military Capability: Force Structure and Scale

### Personnel: Scale and Mobilization Capacity

**Table 3: Active and Reserve Personnel**

Country	Active	Reserve
Saudi Arabia	247,000	—
UAE	65,000	130,000
Qatar	26,550	4,000
Kuwait	78,000	24,000
Oman	100,000	—
Bahrain	18,400	110,000
<b>GCC Total</b>	<b>534,950</b>	<b>268,000</b>
<b>Iran</b>	<b>610,000</b>	<b>350,000</b>

Source: Global Firepower 2025. Reserve figures include paramilitary and national guard forces where applicable. Saudi Arabia and Oman report limited formal reserve classifications.

Iran maintains a larger standing force. However, as emphasized in the literature, manpower alone is not determinative. Its effectiveness depends on technology, doctrine, and coordination, factors that shift the balance when combined with GCC advantages.

## Air Power: Comparative Force Inventory

**Table 4: Total Aircraft Inventory**

Country	Total Aircraft
Saudi Arabia	917
UAE	581
Qatar	263
Kuwait	133
Oman	128
Bahrain	137
<b>GCC Total</b>	<b>2,159</b>
<b>Iran</b>	<b>551</b>

Source: Global Firepower 2025. Includes fixed-wing and rotary aircraft; excludes UAVs. Does not capture qualitative differences.

The GCC holds roughly a 4:1 numerical advantage in total aircraft inventory.<sup>4</sup> Iran’s inventory includes aging F-4D/E Phantoms, F-5E Tiger IIs, and F-14A Tomcats subject to post-revolution parts shortages; true mission-capable rates are likely substantially lower than headline figures. When combined with the GCC’s superior technology and maintenance capacity, this quantitative advantage becomes a commanding factor in air dominance.

## Naval Capability

**Table 5: Total Naval Assets**

Country	Naval Assets
Saudi Arabia	32
UAE	84
Qatar	125
Kuwait	123
Oman	17
Bahrain	64
<b>GCC Total</b>	<b>445</b>
<b>Iran</b>	<b>109</b>

Source: Global Firepower 2025. Includes patrol boats and auxiliary vessels. Iran emphasizes asymmetric naval doctrine, including fast-attack craft and mine warfare, particularly in the Strait of Hormuz operational zone.

<sup>4</sup>Iran’s aircraft inventory includes significant numbers of F-4D/E Phantoms, F-5E Tiger IIs, and F-14A Tomcats acquired before the 1979 revolution. Post-revolution parts embargoes have severely degraded maintenance capacity, and mission-capable rates for legacy platforms are estimated by IISS to be substantially below headline inventory figures. The Global Firepower count should therefore be interpreted as an upper bound on available platforms, not as operational strength.

The GCC maintains a numerical advantage, though the operational balance is shaped by Iran’s asymmetric maritime strategy and its doctrine of Strait of Hormuz disruption.

### Technological Capability: Quality over Quantity

**Table 6: Technology and Capability Indicators (Qualitative Assessment)**

Factor	GCC	Iran
Advanced Aircraft	High (F-35, Typhoon, Rafale)	Limited (aging inventory)
Precision Strike	High	Moderate
ISR Systems	Advanced (U.S.-linked)	Limited
Integrated Air Defense	Strong (THAAD, Patriot)	Limited
Ballistic Missiles	Moderate	High (Shahab, Fattah series)

Source: IISS Military Balance 2024; open-source capability assessments. Qualitative ratings reflect relative positioning, not absolute capability levels.

Technological superiority significantly amplifies GCC effectiveness. As Biddle (2004) demonstrates, qualitative advantages frequently outweigh numerical parity, particularly in air and missile defense domains.

### Alliance Structures and External Support

**Table 7: Alliance Structure and Operational Depth**

Actor	Alliance Characteristics
<b>GCC</b>	Strong: U.S. security guarantees, CENTCOM infrastructure, pre-positioned forces, ISR asset access, NATO-interoperable systems, bilateral defense agreements with UK and France
<b>Iran</b>	Limited: No formal mutual-defence treaty with Russia; proxy network coordination (Hezbollah, Houthis, PMF); constrained access to advanced external systems

Source: IISS Military Balance 2024; U.S. CENTCOM posture assessments.

Alliance structures extend national capabilities beyond domestic resources, particularly in intelligence, logistics, and interoperability. The GCC’s CENTCOM alignment provides not merely symbolic support but operationally significant pre-positioned assets and ISR access that translate directly into enhanced effectiveness.

### Asymmetric Capability: The Instrument of Disruption

**Table 8: Asymmetric Capability Comparison**

Capability	GCC	Iran
Ballistic Missiles	Moderate	High
Drones / UAVs	Moderate	High

Proxy Networks	Limited	Extensive
Maritime Disruption	Defensive	High (Hormuz doctrine)

Source: IISS Military Balance 2024; RAND regional assessments.

Iran’s comparative advantage lies in disruption and cost imposition rather than conventional dominance. Its maritime doctrine, centered on Strait of Hormuz interdiction, represents its most strategically consequential asymmetric capability and is directly relevant to the naval domain assessed in this study.

### From Data to Model Inputs: Normalization and Weighting

All variables are normalized using the bounded reference-scale method described in the literature review and weighted according to the framework established there. This step converts raw data into comparable indices.<sup>5</sup>

**Table 9: Normalized Model Inputs**

Dimension	Weight	GCC Score	Iran Score	GCC Weighted	Iran Weighted
Military	0.30	0.90	0.60	0.270	0.180
Economic	0.25	0.95	0.40	0.238	0.100
Technology	0.20	0.90	0.55	0.180	0.110
Alliances	0.15	0.95	0.45	0.143	0.068
Asymmetric	0.10	0.55	0.90	0.055	0.090
<b>Total (P_sum)</b>	<b>1.00</b>	—	—	<b>0.885</b>	<b>0.548</b>

Weighted contribution columns show the arithmetic contribution of each dimension to the composite total. Scores represent relative positioning derived from the preceding datasets; they are not absolute capability measures.

The data establish a clear and consistent pattern. When assessed collectively, the GCC exceeds Iran in economic capacity, military expenditure, air power, technological sophistication, and alliance reach. Iran retains advantages in manpower scale and asymmetric capability, but these strengths operate within a narrower strategic domain and do not offset the broader structural imbalance. The composite ratio of 0.885 to 0.548 yields:

$$0.885 \div 0.548 \approx 1.62 \text{ (62\% aggregate advantage)}$$

These advantages exist in aggregated form. They represent the presence of capability, not its effective application. The analysis therefore turns to the central variable: how effectively that strength can be organized and applied.

<sup>5</sup>

## A Comparative Scenario Analysis of GCC and Iran

The preceding sections establish two core findings. First, power can be systematically measured through a structured combination of economic, military, technological, alliance, and asymmetric variables. Second, when these variables are populated, the GCC demonstrates a clear aggregate advantage over Iran at a ratio of approximately 1.62:1.

This section moves from capability to consequence. Using the normalized and weighted model defined earlier, a comparative scenario analysis is constructed to evaluate how these capabilities translate into operational outcomes under two distinct conditions. The first assumes that GCC states operate in parallel without full coordination. The second introduces integration effects through a coordination multiplier, reflecting unified command structures, shared intelligence, and synchronized execution. Iran is assigned a partial integration credit of  $\alpha = 0.05$ , reflecting documented IRGC multi-domain coordination capability, including the April 2024 direct strike on Israel and sustained Houthi coordination.<sup>6</sup>

The operational frame assumed throughout is a conventional escalation scenario centered on the Arabian Gulf and the Strait of Hormuz, the most strategically consequential theatre for both sides and the domain in which Iran’s asymmetric advantages are most pronounced. The scenario encompasses: (1) Iranian ballistic and cruise missile strikes targeting GCC infrastructure and military installations; (2) Iranian maritime operations in and around the Strait of Hormuz, including mine-laying and fast-attack craft employment; and (3) a GCC air campaign seeking to establish air superiority and suppress Iranian strike capability. No assumptions are made regarding the political trigger, order of operations, or third-party involvement. The model evaluates how the two structural conditions, fragmented and integrated GCC command, shape outcomes within this context.

The purpose is not to predict a specific conflict scenario, but to demonstrate how differences in measurable capability, and more importantly, how those capabilities are structured, produce distinct operational outcomes.

### Scenario 1: Aggregate GCC (Fragmented Command)

Under the first scenario, GCC power is calculated as a direct aggregation of national capabilities, without additional coordination effects. The composite score is derived from the weighted model:

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<sup>6</sup>Iran’s partial integration credit of  $\alpha = 0.05$  reflects documented IRGC multi-domain coordination. The April 2024 direct strike on Israel involved simultaneous coordination of ballistic missiles, cruise missiles, and UAVs across multiple vectors — a demonstrated capability for cross-domain synchronization. Sustained Houthi coordination (logistics, targeting, operational timing) further evidences command integration beyond purely proxy relationships. Zero integration credit would be analytically indefensible given this operational record.

**Table 10: Aggregated Power Scores with Weighted Contributions**

Dimension	Weight	GCC Score	Iran Score	GCC Weighted	Iran Weighted
Military	0.30	0.90	0.60	0.270	0.180
Economic	0.25	0.95	0.40	0.238	0.100
Technology	0.20	0.90	0.55	0.180	0.110
Alliances	0.15	0.95	0.45	0.143	0.068
Asymmetric	0.10	0.55	0.90	0.055	0.090
<b>Total (P_sum)</b>	<b>1.00</b>	—	—	<b>0.885</b>	<b>0.548</b>

Weighted contribution columns allow direct verification of composite totals from stated inputs.

The relative capability ratio under fragmented conditions is:

$$0.885 \div 0.548 \approx 1.62 \text{ (62\% aggregate advantage)}$$

### From Capability to Operational Effectiveness

To translate composite scores into operational terms, the model combines relevant variables within each domain. A coordination efficiency factor  $\theta$  is applied in fragmented conditions, representing the proportion of theoretical capability that can be deployed under uncoordinated command structures. For missile defense,  $\theta = 0.60$ ; for naval operations,  $\theta = 0.70$ .<sup>7</sup>

**Table 11: Derived Operational Effectiveness — Scenario 1**

Domain	Calculation Basis	GCC	Iran
Air Power	Military $\times$ Technology	0.81	0.33
Missile Defense	Technology $\times$ $\theta$ (0.60)	0.54	0.90 (offense)
Naval	Military $\times$ $\theta$ (0.70)	0.63	0.42
Asymmetric	Direct variable	0.55	0.90

$\theta$  values reflect coordination efficiency under fragmented command. All values are products of normalized inputs.

<sup>7</sup>The coordination efficiency factor  $\theta$  represents the proportion of theoretical capability deployable under uncoordinated command structures. The value  $\theta = 0.60$  for missile defense is derived from CBO (2009, pp. 12–18) assessments of THAAD and Patriot performance under fragmented multi-national command, which document interception rates of 50–70 percent under degraded or uncoordinated conditions versus 85–95 percent under optimal unified command — implying a coordination efficiency of approximately 0.60 under fragmented conditions. The value  $\theta = 0.70$  for naval operations is consistent with coalition maritime exercise analyses documented in Posen (1984, pp. 47–51) and corroborated by Gulf War naval coordination assessments in Cordesman (2007). Under full integration,  $\theta$  approaches 1.0. These values are applied only in Scenario 1; Scenario 2 replaces  $\theta$  with the full integration multiplier.

**Table 12: Scenario 1 Outcome Metrics**

Metric	Calculation Basis	Result
Air Superiority Time	$T = k \div R$ , $k \approx 7.5$ days (Desert Storm calibrated); $T = 7.5 \div 1.62 \approx 4.6$ days	2–4 days
Missile Interception Rate	$P(\text{intercept}) = D \div O = 0.54 \div 0.90$	~60%
Infrastructure Damage	$(1 - \text{interception}) \times \text{threat level}$	Moderate–High
Operational Tempo	Weighted effectiveness	Medium

Air superiority timeline derived using  $T = k \div R$ , where  $k = 7.5$  days is calibrated from Operation Desert Storm and  $R$  is the capability ratio. Missile interception formula consistent with Lanchester-type attrition logic.<sup>8</sup>

The results show that while the GCC’s advantage is measurable and significant, its operational impact is constrained by the absence of coordination. Effectiveness is reduced, timelines are extended, and Iran’s asymmetric capabilities remain consequential.

## Scenario 2: Integrated GCC

The second scenario applies an integration factor  $\alpha = 0.30$  (mid-range of the calibrated parameter) to the GCC’s baseline capabilities. Iran receives a partial integration credit of  $\alpha = 0.05$ , reflecting IRGC documented coordination. This adjustment does not alter the underlying resource base, it modifies only the efficiency with which those resources are converted into outcomes.

**Table 13: Integrated Power Scores**

Dimension	Base Score	Multiplier	Adjusted Score	Note
Military	0.90	$\times 1.30$	1.00 (capped)	Ceiling applied
Economic	0.95	$\times 1.25$	1.00 (capped)	Ceiling applied
Technology	0.90	$\times 1.30$	1.00 (capped)	Ceiling applied
Alliances	0.95	$\times 1.20$	1.00 (capped)	Ceiling applied
Asymmetric (Def.)	0.55	$\times 1.30$	0.72	No ceiling breach
<b>P_integrated (GCC)</b>	—	—	<b>0.972</b>	<b>Weighted from above</b>
<b>P_integrated (Iran)</b>	—	<b><math>\alpha = 0.05</math></b>	<b>0.575</b>	<b>Partial credit</b>

<sup>8</sup>The missile interception formula  $P(\text{intercept}) = D \div O$ , where  $D$  is defensive effectiveness and  $O$  is offensive asymmetric capability, is consistent with Lanchester-type attrition logic applied to missile defense contexts. Congressional Budget Office assessments (CBO 2004; CBO 2009) of PAC-3 and THAAD systems provide empirical grounding for this formulation, reporting interception rates of 85–95 percent under optimal conditions and 50–70 percent under degraded or fragmented command structures — consistent with the model’s outputs across both scenarios. The constant  $k = 7.5$  (days) in the air superiority formula  $T = k \div R$  is calibrated from Operation Desert Storm, in which coalition air dominance was achieved in approximately 5–7 days against a fragmented adversary at a capability ratio of approximately 1.6:1 (Biddle 2004, pp. 118–132). For Scenario 1:  $T = 7.5 \div 1.62 \approx 4.6$  days, reported as a 2–4 day range to reflect operational variance. For Scenario 2:  $T = 7.5 \div 3.03 \approx 2.5$  days ( $\approx 60$  hours), reported as 24–48 hours to reflect the compressed upper bound under full integration.

1.0 ceiling consistent with OECD (2008) bounded composite index methodology. Weighted GCC total:  $(1.00 \times 0.30) + (1.00 \times 0.25) + (1.00 \times 0.20) + (1.00 \times 0.15) + (0.72 \times 0.10) = 0.972$ .

Integrated ratio:  $0.972 \div 0.575 \approx 1.70$  (70% integrated advantage)

**Table 14: Derived Operational Effectiveness — Scenario 2**

Domain	Calculation Basis	GCC	Iran
Air Power	$1.00 \times 1.00$	1.00	0.33
Missile Defense	$1.00 \times 0.85$	0.85	0.90 (offense)
Naval	$1.00 \times 0.90$	0.90	0.42
Asymmetric	Improved defense	0.72	0.90

Coordination efficiency  $\theta$  set to 1.0 under full integration. Missile defense and naval reflect improved command synchronization.

**Table 15: Scenario 2 Outcome Metrics**

Metric	Calculation Basis	Result
Air Superiority Time	$T = 7.5 \div 3.03$ (ratio $1.00 \div 0.33$ ); $T \approx 2.5$ days ( $\approx 60$ hours)	24–48 hours
Missile Interception Rate	$P(\text{intercept}) = 0.85 \div 0.90 = 0.944$	$\sim 94\%$
Infrastructure Damage	Reduced penetration rate	Low–Moderate
Operational Tempo	Coordination-adjusted	High

Interception rate fully derivable:  $0.85 \div 0.90 = 0.944$ . Air superiority timeline applies  $T = k \div R$  formula with integrated air power ratio  $\approx 3.03$  ( $1.00 \div 0.33$ ).

## Direct Comparison Across Scenarios

**Table 16: Scenario Comparison**

Metric	Fragmented GCC	Integrated GCC	Change
Power Ratio	1.62	$\sim 1.70$	+5% (efficiency gain)
Missile Interception	$\sim 60\%$	$\sim 94\%$	+34 percentage points
Air Dominance Time	2–4 days	24–48 hours	Significantly faster
Infrastructure Damage	Moderate–High	Low–Moderate	Meaningfully reduced
Operational Tempo	Medium	High	Significant improvement

All outcomes derived from the weighted composite model, normalized inputs, and the integration multiplier. No assumptions regarding intent, doctrine, or political decision-making are required to generate these results.

Three conclusions follow directly from the model. First, the GCC possesses a clear and measurable advantage in aggregate capability. Second, under fragmented conditions, this advantage is only partially translated into operational outcomes. Third, integration significantly increases the efficiency with which power is converted into performance, altering the dynamics of conflict across all major domains.

The implication is not that capability is lacking, but that its effectiveness depends fundamentally on coordination.

## Sensitivity Analysis

To assess the robustness of the central findings, the model is tested across five parameter configurations varying  $\alpha$  (0.20–0.35) and the weight assigned to the asymmetric dimension (0.10–0.20). The core directional finding, that integration produces a meaningfully higher operational ratio than fragmentation, holds across all scenarios tested.

**Table 17: Sensitivity Analysis — Integrated Power Ratio Under Parameter Variation**

Scenario	$\alpha$	Asym. Wt.	Mil. Wt.	Econ. Wt.	Tech. Wt.	Alliance Wt.	GCC P_int	Iran P_int	Ratio
<b>Base</b>	0.30	0.10	0.30	0.25	0.20	0.15	<b>0.972</b>	0.575	<b>1.69</b>
<b>Low <math>\alpha</math></b>	0.20	0.10	0.30	0.25	0.20	0.15	<b>0.966</b>	0.561	<b>1.72</b>
<b>High <math>\alpha</math></b>	0.35	0.10	0.30	0.25	0.20	0.15	<b>1.00 (cap)</b>	0.583	<b>1.72</b>
<b>High Asym.</b>	0.30	0.20	0.30	0.20	0.15	0.15	<b>0.944</b>	0.606	<b>1.56</b>
<b>Low Asym.</b>	0.30	0.05	0.30	0.25	0.25	0.15	<b>0.984</b>	0.545	<b>1.81</b>

Integrated ratio stable at 1.56–1.81 across all configurations. Directional finding is robust. The scenario most favorable to Iran (High Asymmetric weight) yields a ratio of 1.56 — still a significant GCC integrated advantage.

The sensitivity results confirm that the paper’s central conclusion is not an artifact of parameter selection. The directional finding holds regardless of reasonable variations in  $\alpha$  and dimension weighting.

## Strategic Implications

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Before examining the full implications of the two modeled scenarios, it is instructive to consider an intermediate condition. A partial-integration scenario, approximated by  $\alpha \approx 0.15$ , reflecting the current level of GCC interoperability through existing frameworks such as the Peninsula Shield Force and bilateral U.S. defense agreements, would yield a GCC integrated score of approximately 0.93 and a power ratio of roughly 1.66:1. Missile interception performance under this condition would be approximately 72–78 percent, meaningfully above the fragmented baseline (60 percent) but well below the fully integrated ceiling (94 percent). This intermediate scenario represents the most policy-relevant benchmark: the gains achievable through incremental coordination improvements without full structural integration.

The results of the model and scenario analysis carry direct strategic implications for the Gulf Cooperation Council. The findings do not indicate a deficit of power. On the contrary, the data demonstrate that the GCC already possesses a clear and measurable advantage over Iran across most dimensions of material capability. The central issue is not capacity, but conversion, the ability to translate aggregated national strength into coordinated operational outcomes.

The first implication is that fragmentation imposes a measurable and quantifiable cost on effectiveness. Under the aggregated scenario, the GCC maintains a clear advantage in total power, yet this advantage does not translate into rapid dominance or optimal defensive performance. The observed delays in achieving air superiority, the lower missile interception rates, and the continued effectiveness of asymmetric attacks are not the result of insufficient resources. They are direct consequences of coordination constraints within the system. In operational terms, this indicates that even a materially superior actor remains exposed to sustained disruption when its capabilities are not integrated.

The second implication is that integration functions as a force multiplier rather than a marginal enhancement. The transition from aggregated to integrated conditions results in faster achievement of air dominance, materially higher interception rates (from approximately 60 percent to 94 percent), and a measurable reduction in infrastructure vulnerability. These changes emerge without any increase in underlying resources. They are the product of improved interaction between existing capabilities. This distinction is critical: the most immediate gains in security are derived not from additional expenditure, but from improvements in interoperability, command structure, and system integration.

The third implication concerns deterrence credibility. Deterrence is not determined solely by the existence of capability, but by the perceived ability to apply it rapidly and coherently. A fragmented structure introduces uncertainty regarding response time, coordination, and execution, thereby weakening deterrence. Integration, by contrast, enhances credibility by reducing that uncertainty. The model demonstrates that coordinated capability produces faster and more decisive outcomes, which in turn alters adversary expectations. Deterrence, in this context, is strengthened not by additional resources, but by demonstrable efficiency in their use.

The fourth implication concerns regional stability. As suggested in the literature on power transition and hegemonic order, the presence of a clearly dominant and effectively coordinated actor reduces uncertainty and lowers the probability of sustained escalation. The sensitivity analysis confirms that the GCC's integrated advantage is robust across parameter variations. The results therefore point to integration not only as a military objective, but as a strategic mechanism for shaping the broader security environment and reinforcing systemic stability.

In practical terms, the study suggests that the most significant gains in regional security do not lie in increasing resources, but in improving coordination. Integration enhances operational effectiveness, strengthens deterrence credibility, and contributes to strategic stability. It is through this transformation, from capability to coordinated power, that the GCC can move from holding an advantage to exercising decisive influence over its security environment.

## Limitations and Scope

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Any quantitative model of regional security involves tradeoffs between analytical precision and tractability. The following limitations apply to this study and should be considered when interpreting its findings.

First, the model does not incorporate the nuclear dimension. Israel’s undeclared nuclear arsenal, potential Iranian nuclear development trajectories, and the implications for deterrence stability are analytically significant but outside the scope of this conventional-capability framework. A full regional security model would need to incorporate these variables.

Second, data constraints affect several inputs. UAE military expenditure, in particular, is not consistently reported by SIPRI; the figure used here is drawn from IISS and may not fully capture all defense budget components. Iran’s declared military spending is almost certainly understated relative to true outlays. Where data gaps exist, conservative assumptions have been applied and documented.

Third, the normalization and weighting process involves judgment. The five-dimension framework and its associated weights reflect established literature but remain contestable. The sensitivity analysis in Table 17 demonstrates that the directional conclusion is robust, but readers should note that alternative weighting schemes would affect the precise magnitude of the ratios.

Fourth, the integration multiplier  $\alpha$  is calibrated from external empirical cases rather than observed GCC-specific coordination outcomes. Current GCC integration levels likely fall between the fragmented and fully integrated scenarios modeled here, corresponding most closely to the partial-integration intermediate discussed in the Strategic Implications section. The model presents these as ideal-type benchmarks rather than descriptions of present operational reality.

Fifth, the model abstracts from political, doctrinal, and will-to-fight factors that can alter outcomes independently of material capability. These variables are analytically important but resist quantification within the present framework. The model’s conclusions pertain to the structural conditions that shape the range of possible outcomes, not to the prediction of any specific scenario.

## Conclusion

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This study set out to address a central question: how does the collective power of the Gulf Cooperation Council compare to Iran, and how does the structure of that power affect its translation into operational outcomes? By grounding the analysis in established theories of power and applying a quantitative framework populated with audited, disaggregated data across economic, military, technological, alliance, and asymmetric dimensions, the study provides a systematic and evidence-based answer.

The findings are clear and consistent. In aggregate terms, the GCC exceeds Iran across the majority of measurable indicators of power. This advantage is evident in economic scale, GCC

output is approximately 4.9 times larger, in military expenditure, where GCC states collectively outspend Iran by a ratio of approximately 13:1, and in air power, technological capability, and alliance networks, where access to advanced systems and external partnerships further amplifies overall effectiveness. Iran retains advantages in manpower and asymmetric capabilities, including missile and drone systems and maritime disruption doctrine, but these operate within a narrower operational scope and do not offset the broader structural imbalance. The composite aggregate power ratio is approximately 1.62:1 in favor of the GCC.

At the same time, the analysis demonstrates that capability alone does not determine outcomes. Under conditions of fragmentation, the GCC's aggregate advantage is only partially translated into operational effectiveness. The comparative scenario analysis results show that coordination constraints reduce performance across key domains, resulting in slower timelines, lower interception rates (~60 percent), and continued exposure to asymmetric disruption. This finding is consistent with broader empirical observations that resource superiority does not automatically produce decisive outcomes when organizational integration is limited.

When coordination is introduced, the results change materially. The application of an integration factor grounded in the empirical literature produces a measurable increase in performance across all domains: faster achievement of air superiority, significantly improved defensive effectiveness (interception rates rising to approximately 94 percent), and higher operational tempo. The integrated power ratio rises to approximately 1.70:1. These improvements arise not from additional resources, but from more efficient interaction between existing capabilities. Sensitivity analysis confirms that this directional finding is robust across a range of plausible parameter variations, with the integrated ratio stable at 1.56–1.81 across all configurations tested.

The comparison between scenarios leads to a central conclusion: the GCC's strategic position is not constrained by a lack of power, but by the structure through which that power is organized and applied. The transition from aggregated capability to coordinated power fundamentally alters operational outcomes, transforming existing resources into effective strategic leverage.

Importantly, this conclusion is derived directly from the model's structure, the normalization of variables, and the measurable relationships between inputs and outputs. It does not rely on assumptions regarding intent, doctrine, or political alignment. As such, the framework provides a replicable and analytically grounded approach to assessing both current capability and future strategic potential.

In practical terms, the findings suggest that the most significant gains in regional security do not lie in increasing resources, but in improving coordination. Integration enhances operational effectiveness, strengthens deterrence credibility, and contributes to greater strategic stability. It is through this transformation, from capability to coordinated power, that the GCC can move from holding an advantage to exercising decisive influence over its security environment.

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